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Message Text

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ACTION EUR-25

INFO OCT-01 ADP-00 RSR-01 CIAE-00 PM-09 INR-10 L-03 NEA-10

NSAE-00 PA-03 RSC-01 PRS-01 GAC-01 USIA-12 TRSE-00

MBFR-03 SAJ-01 SS-14 NSC-10 ACDA-19 IO-12 OIC-04 H-02

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R 301510 Z MAR 73
FM AMEMBASSY HELSINKI
TO SECSTATE WASHDC 5872
INFO ALL CSCE CAPITALS 168
SECDEF WASHDC
USMISSION BERLIN

C O N F I D E N T I A L HELSINKI 0843

E. O. 11652: GDS
TAGS: PFOR
SUBJECT: CSCE: MINIGROUP ON PRINCIPLES AND FRONTIER INVIOLABILITY

REF: USNATO 1567 AND HELSINKI 077

1. MEETING OF DRAFTING GROUP ON PRINCIPLES HELD MARCH 29 BYPASSED CONTENTIOUS ISSUE OF WHETHER PRINCIPLE OF INVIOLABILITY OF FRONTIERS SHOULD BE EXPLICITLY SUBORDINATED TO NON- USE OF FORCE, WITHOUT RESOLVING DIFFERENCE BETWEEN SOVIET AND NATO POSITIONS. IN PREARRANGED SCENARIO, SWISS CHAIRMAN INVITED EACH WHO HAD SUBMITTED DRAFT TO CLARIFY HIS MEANING OF FRONTIER INVIOLABILITY PRINCIPLE. AS SWISS REP, HE STATED THAT PRINCIPLE MEANS THAT FORCE WILL NOT BE USED TO VIOLATE, MODIFY OR ELIMINATE FRONTIERS, BUT THAT CHANGES OF FRONTIERS BY PEACEFUL MEANS ARE POSSIBLE. AFTER OTHER NON- CONTROVERSIAL COMMENTS BY SPANISH, YUGOSLAV AND ROMANIAN REPS, SOVIET REP (MENDELEVICH), FOLLOWING GENERALLY REPORT IN PARA 4 OF USNATO 1567, STATED THAT HE HAD NO DESIRE TO CREATE NEW INTERNATION-
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AL LAW FOR EUROPE BUT SOUGHT ONLY TO EMPHASIZE THE EXISTING PRINCIPLE MOST IMPORTANT FOR EUROPE, INVIOLABILITY OF FRONTIERS. THIS PRINCIPLE DOES NOT PRECLUDE PEACEFUL CHANGE AS EVIDENCED BY THE SOVIET-NORWEGIAN AND SOVIET- IRANIAN BORDER TREATIES AND THE PROPERTY EXCHANGE PROVISIONS OF THE BERLIN AGREEMENT, PROVIDED SUCH CHANGE WAS NOT BROUGHT ABOUT BY ONE STATE THREATENING ANOTHER WITH HOSTILITIES.

2. AFTER HIS EXPLANATION, DRAFTING GROUP PROCEEDED THROUGH LIST OF PRINCIPLES IN SWISS MANDATE, DURING WHICH MENDELEVICH SIGNALLED CLEAR WILLINGNESS TO INCLUDE PRINCIPLES OF HUMAN RIGHTS AND SELF- DETERMINATION IF OTHER PARTICIPANTS COOPERATED ON THE WHOLE SWISS LIST, I. E., SEPARATE LISTING OF FRONTIER INVIOLABILITY. THE GROUP HAS AGREED GINGERLY THAT ALL PRINCIPLES ON SWISS LIST MIGHT BE INCORPORATED IN THE MANDATE, IF SATISFACTORY OVERALL FRAMEWORK COULD BE FOUND.

3. GROUP WILL MEET AGAIN ON MONDAY AND RESUME DIS-CUSSION ON SOURCES OF PRINCIPLES. COMMENT: ITALY LET THE SCENARIO PASS WITHOUT SPEAKING AS WAY TO ENCOURAGE SOVIETS TO BEGIN MOVE. IN CORRIDOR CONVERSATION, ITALIAN REP HAS INDICATED THAT HE WOULD LIKE TO GET OUT ON TABLE AS MUCH AS POSSIBLE OF SOVIET PACKAGE WHICH HE HOPES WILL INCLUDE (1) LISTING OF PRINCIPLES OF HUMAN RIGHTS AND SELF- DETERMINATION, (2) LISTING OF PRINCIPLES IN ORDER IN WHICH THEY APPEAR IN SWISS LIST, (3) SOURCES FORMULATION WHICH OMITS BILATERAL DOCUMENTS AND (4) LANGUAGE ON EQUAL APPLICATIONNOF DECLARATION TO ALL STATES (ANTI- BREZHNEV DOCTRINE FORMULA). HOWEVER HE DOES NOT PLAN TO FALL BACK AT ALL FROM PRESENT ITALIAN (NATO) MANDATE FORMULATION BEFORE EASTER BREAK. END COMMENT. WHITE

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